

Tobacco industry response to taxes: "what do we know and what can we anticipate?"

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DECLARATION



- No funding ever received from the Tobacco Industry, any related organisation, or other firms
- Funding received in the last five years from health charities/organisations including NIHR, CRUK, and Bloomberg Philanthropies
- Received the gift of 10 shares in Imperial Brands for research purposes.
 - Any money received will be donated to tobacco/health related charities.

University of Bath School of Management PROFITS LIKE NO OTHER



- Manufacturing tobacco products is inordinately profitable
 - In 2015 the world's 6 largest cigarette manufacturers made a profit of more than \$62 billion
 - > That is more than Coca-Cola, Walt Disney, FedEx, Google, Starbucks, and McDonalds combined (\$55bn)
- They earn profit margins like no other
 - In 2018: Imperial Brands made a net operating profit margin of 46%; BAT was 39.9%; PMI it was 39% (inc 43.1% in the EU).
 - Imperial made net operating profit margin of 63% in the UK in 2018
- Avoid paying profit based taxation on these huge profits
 - E.g. BAT is UK based but paid £11m in corporation tax in the 6 years up to 2016 while earning £10s billion in profit.
- Such profits give these firms significant resources and the incentive to try to maintain their positions

TAX INCREASES & ILLICIT



- Tobacco taxation is widely regarded as being one of the most effective ways to address tobacco use
 - Industry looks to **undermine** the impact of tax increases
- The industry suggests that illicit will rise if taxes increase
 - But their actions shows they don't believe this themselves!
 - Over-state the size of the black market
 - Evidence suggests no direct link so long as there are robust customs and excise systems

ILLICIT TOBACCO



- The industry has been found to be involved in the Illicit market
 - Over-supplying some markets which facilitates illicit
 - Pushing their weak track and trace system.
 - Will it let us confirm they are declaring all production for duty?
- Illicit Tobacco is really an enforcement issue
 - Introduction of robust Track and Trace systems should help
 - Revenue from higher taxes can pay for more enforcement measures

TAXATION TACTICS



- Lobby for predictable tax increases
 - Regular, limited, and predicted tax changes are easier for the industry to anticipate and undermine
- Price Smoothing
 - Avoid quit inducing jump in prices via smaller, incremental but more frequent adjustments to prices
 - Start to increase prices in anticipation of tax changes

TAXATION TACTICS II



- Over- and under-shift tax increases
 - Tax increase are not passed on uniformly to different brand segments
 - Mix profit-seeking with cushioning those sensitive to price.
- Increase segmentation
 - Increased brand variants to mix profit maximisation with retaining price sensitive smokers.
 - Widening of the price gaps
 - Factory Made (FM) and Roll-Your-Own (RYO)

University of Bath School of Management TAXATION TACTICS III



- Create further routes for smokers to downtrade instead of quitting
 - Create Ultra-Cheap FM brands / brand variants
 - New RYO versions of FM brands
 - RYO Combi-Packs (& details of these)
- Look for opportunities in the tax system
- Shrinkflation
 - Disguise price increases by reducing the size of a standard pack
 - Minimum pack sizes of the EU TPD makes this a lot harder

PRICING STRATEGIES



- Tax is fundamentally a price based public health measure so the wider pricing strategies of the industry also matter
 - Price marked packaging to limit retailer profit margins and also advertise the 'value' of certain brands / brand variants
 - Increase tobacco prices in line with consumer incomes to ensure affordability
 - Sell tobacco related products not subject to the same taxation regime.
 - Emerging picture of 'Next Generation Products'

HOW TO TAX



- Need regular tax increases to offset increasing consumer income that makes tobacco more affordable
 - Duty escalators a good thing as they commit to yearly increases, but...
- Large and unexpected tax changes help minimise industry attempts to undermine tobacco taxes
- Make sure all tobacco products are appropriately covered

HOW TO TAX II



- Lump sum taxes are better than ad-valorem taxes as they help to minimise the price range of tobacco products
 - A regularly increased Minimum Excise Tax helps address the availability cheapest products
- Taxes need to recognise how tobacco products are used
 - RYO cigarettes typically contain less tobacco than
 Factory Made cigarettes, but create the same harm.

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- Limit the number of price changes per year
- Limit the number of brands / brand variants
- Cut FM/RYO/Other brand cross-overs
- Promote standardised packaging (or least ban price advertising)
- Regulate tobacco prices to reflect the lack of competition and the harm being created.
 - Take away the industry weapon of price
 - Price caps not minimum prices
 - Government would benefit from a greater proportion of the selling price